

Message Text

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ORIGIN ARA-10

INFO OCT-01 SS-15 SP-02 MMO-01 PM-03 L-03 EB-07 CU-02

INR-07 CIAE-00 DODE-00 ACDA-05 AGR-05 AID-05 COME-00

NSC-05 OMB-01 OPIC-03 PC-01 PER-01 TRSE-00 USIE-00

ISO-00 INRE-00 NSCE-00 SSO-00 /077 R

DRAFTED BY:ARA:BR:RELTZ:LK

APPROVED BY:ARA:BR:RWZIMMERMANN

ARA/PLC:AWWOODRUFF(DRAFT)

DOD/ISA:RLYLE(DRAFT)

JCS:TO'NEILL(DRAFT)

----- 117268

O 291535Z JUL 75

FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA IMMEDIATE

INFO USCINCSO IMMEDIATE

S E C R E T STATE 178306

E.O. 11652: GDS

TAGS: PFOR, DR,US, MASS

REF: BRASILIA 6224, STATE 165655(BEING RPTD USCINCSO)

REF: BRASILIA 6226, STATE 165655 (BEING RPTD USCINCSO)

SUBJECT: RESULTS OF SECOND PRE-IG MEETING ON BRAZIL CASP

1. SECOND PRE-IG HELD JULY 23 TO ADDRESS AGAIN ISSUES NO. 3 AND NO. 4 (FORMERLY NOS. 4 AND 5) OF BRAZIL CASP, SPECIFICALLY LINKAGE BETWEEN THE TWO ISSUES AND THE DESIRABLE LEVELS OF FMS PROGRAMMING IN VIEW OF THIS LINKAGE.

2. CONSENSUS WAS REACHED THAT TEXT CHANGES MADE BY CONSULTATION AMONG ARA, DOD/ISA AND JCS ESTABLISHED ADEQUATE LINKAGE BETWEEN TWO ISSUES. GROUP THEN ADDRESSED FMS FUNDING LEVELS FOR FY 76 AND FY 77. ARA/BR AND ARA/PLC EXPLAINED REASONING (REFTEL) WHICH PROMPTED THEIR SECRET

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DECISION TO PROPOSE REDUCTION (\$75 MILLION FOR FY 76, \$90 MILLION FOR FY 77) IN LEVELS RECOMMENDED IN ORIGINAL CASP SUBMISSION. DOD/ISA SET FORTH ITS VIEW THAT ORIGINAL \$95 AND \$100 MILLION LEVELS SHOULD BE MAINTAINED AS

THOROUGHLY STAFFED AND PLANNED PACKAGE WHICH REFLECTS BAF MODERNIZATION NEEDS AND APPROPRIATE USG RESPONSE AND WHICH WOULD BE SUPPORTIVE OF OUR BASIC POLITICAL INTERESTS IN DEMONSTRATING "SPECIAL RELATIONSHIP" EXISTING WITH BRAZIL AND IN MAINTAINING US AS PREDOMINANT INFLUENCE ON BRAZILIAN MILITARY. DOD/ISA ALSO MADE POINT THAT CONGRESSIONAL OPPOSITION COULD BE ENGENDERED BY ANY LEVEL OF FMS INCREASE AND, INDEED, BY FAILURE TO DECREASE PROGRAM; WE SHOULD THEREFORE MOVE FORWARD ON BASIS OF OPTIMUM PROGRAM TO ACHIEVE OBJECTIVES STATED IN CASP, DEFENDING IT-- IF NEED ARISES -- ON ITS MERITS.

3. WHILE THERE WAS GENERAL AGREEMENT THAT JUSTIFICATION FOR FOS PROGRAM MUST REMAIN POLITICAL CONSIDERATIONS CITED IN CASP, DOD/ISA AND JCS ALSO NOTED THAT IT WAS EXPECTED THAT JCS STUDY STILL IN CLEARANCE AND EDITING PROCESS WOULD, WHEN COMPLETED, INDICATE A POTENTIAL ROLE FOR BRAZILIAN FORCES IN US TOTAL FORCE CONCEPT. IN THIS REGARD ARA MADE CLEAR THAT IT CONTINUED TO CONSIDER THAT HIGHER LEVELS WERE ADEQUATELY JUSTIFIED BY POLITICAL GROUNDS SET FORTH IN CASP SUBMISSION AND WOULD HAVE MAINTAINED ITS FULL SUPPORT OF THOSE LEVELS WERE IT NOT FOR HUMAN RIGHTS CONSIDERATIONS AND CONGRESSIONAL REACTION ALREADY ON RECORD. TREAEURY, HOWEVER, TOOK POSITION THAT, IN ADDITION TO HUMAN RIGHTS PROBLEMS, SUCH LEVELS COULD NOT BE JUSTIFIED BY POLITICAL FACTORS CITED IN CASP, OR ECONOMIC FACTORS; TREASURY SUPPORT OF HIGHER FIGURES WOULD REQUIRE DEFINITE FINDING OF SOME POTENTIAL BRAZILIAN MILITARY CONTRIBUTION TO US NATIONAL SECURITY.

4. IN FINAL VOTE, ALL PRESENT AND VOTING EXCEPT DOD/ISA ACCEPTED THE \$75 AND \$90 MILLION FIGURES. TREASURY, HOWEVER, QUALIFIED ITS CONCURRENCE WITH THE PROVISO THAT THE FIGURES MUST BE REEXAMINED IN THE SECURITY ASSISTANCE PROGRAM REVIEW COMMITTEE (SAPRC) (A NORMAL PROCEDURE IN THE FULL PROGRAMMING PROCESS). DOD/ISA MAINTAINED ITS SECRET

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SUPPORT OF THE HIGHER LEVEL OF FMS RECOMMENDED IN THE CASP SUBMISSION. IT ALSO SUGGESTED THAT COUNTRY TEAM BE ASKED FOR GENERAL BREAKDOWN OF PROGRAM PACKAGE THAT COULD BE PROVIDED ON BASIS OF REDUCED LEVEL; THERE WAS NO DISSENT ON THIS.

5. ACTION REQUESTED: IG MEETING ON BRAZIL CASP NOW BEING SCHEDULED FOR AUGUST 7. ANY FURTHER COMMENTS /COUNTRY TEAM MAY WISH TO MAKE WILL BE WELCOME AND SHOULD BE RECEIVED BY COB JULY 31. IN PARTICULAR, EMBASSY IS REQUESTED TO SEND ASAP CT'S PROJECTION OF MAKE-UP AT \$75 AND \$90 MILLION LEVELS AND AT \$95 AND \$100 MILLION LEVELS. BREAKOUT SHOULD INCLUDE MAJOR END ITEMS BY

SERVICE, GIVING IG BENEFIT OF CT VIEWS OF WHAT ITEMS
WOULD BE ELIMINATED AT THE LOWER LEVELS AND IMPACT ON
BRAZILIAN ARMED FORCES MODERNIZATION PLANS. INGERSOLL

SECRET

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Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HUMAN RIGHTS, MILITARY ASSISTANCE, NUCLEAR COOPERATION PROGRAMS, FOREIGN POLICY POSITION, CASP
Control Number: n/a
Copy: SINGLE
Draft Date: 29 JUL 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE178306
Document Source: ADS
Document Unique ID: 00
Drafter:
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750261-0700
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197507107/baaaaqne.tel
Line Count: 114
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN ARA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 04 SEP 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 SEP 2003 by CunninFX>; APPROVED <26 NOV 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PFOR, MASS, BR, US
To: BRASILIA INFO USCINCSO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006